Message Text

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INFO OCT-01 NEA-10 ISO-00 CIAE-00 COME-00 EB-08 INR-07 LAB-04 NSAE-00 SIL-01 DODE-00 PM-04 H-01 L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 AGRE-00 TRSE-00 IO-13 //091 W

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INFO AMEMBASSY CANBERRA

AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY MANILA

AMEMBASSY SINGAPORE

AMEMBASSY SEOUL

AMEMBASSY TAIPEI

COMUSJAPAN YOKOTA JAPAN

CINCPAC HONOLULU HI

AMEMBASSY TEL AVIV

CONFIDENTIAL SECTION 1 OF 2 TOKYO 1684

CINCPAC ALSO FOR POLAD

E.O. 11652: GDS TAGS: ELAB, JA

SUBJECT: DOMEI'S 1977 CONVENTION

SUMMARY: DOMEI, JAPAN'S 2.4 MILLION MEMBER PREDOMINANTLY PRIVATE-SECTOR LABOR CENTER, HELD SMOOTHLY-RUN, NON-CONTENTIOUS ANNUAL CONVENTION JANUARY 28-29. ISSUE OF DOMEI AFFILIATED SEAMEN'S UNION SUPPORT FOR COMMUNIST CANDIDATES, WHICH DOMINATED LAST YEAR'S CONVENTION, DID NOT SURFACE THIS YEAR.

CONVENTION SERVED PRIMARILY AS SYMBOLIC EXERCISE TO: 1) PUBLICIZE DOMEI CLAIM TO LEADERSHIP CONFIDENTIAL

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OF JAPANESE LABOR MOVEMENT, PARTICULARLY 1977 SPRING WAGE NEGOTIATIONS; (2) CHAMPION DOMEI-BACKED DEMOCRATIC SOCIALIST PARTY (DSP) AND ITS ANTI-COMMUNIST "REFORMIST" POLICIES; AND (3) EMPHASIZE, BY MEANS OF CONSPICUOUS NUMBER OF UNION GUESTS FROM ICFTU, US, AUSTRALIA, AND SOUTHEAST ASAIN COUNTRIES ON STAGE, DOMEI'S CLOSE TIES WITH UNIONS IN JAPAN'S MAJOR

NON-COMMUNIST TRADING PARTNERS. END SUMMARY.

1. DOMEI CHAIRMAN, SEIJI AMAIKE, OUTLINED MAIN THEMES OF CONVENTION IN HIS KEYNOTE ADDRESS. HE DEVOTED UNUSUAL AMOUNT OF TIME TO JAPANESE POLITICAL SCENE (COMMENT: IN PAST, DOMEI CONVENTIONS HAVE STRESSED ECONOMIC ISSUES TO HIGHLIGHT DIFFERENCES WITH "POLITICIZED" SOHYO) HE POINTED TO GAINS SCORED IN RECENT LOWER HOUSE ELECTIONS BY DOMEI-BACKED DSPAS EVIDENCE OF POPULAR SUPPORT FOR REFORM-MINDED MIDDLE OF THE ROAD POLITICS IN CONTRAST TO "COMMUNIST REVOLUTIONARIES" ON FAR LEFT AND CONSERVATIVE LIBERAL DEMOCRATIC PARTY (LDP) ON RIGHT. HE STRESSED THAT DOMEI WAS FIRMLY COMMITTED TO SUPPORTING ONLY DSP ENDORSED CANDIDATES BUT HE HINTED THAT DSP IN NEXT ELECTION WOULD ADOPT "BARTER POLICY" I.E. EXCHANGE PLEDGES OF SUPPORT WITH OTHER MODERATE POLITICAL PARTY CANDIDATES IN ORDER TO FURTHER TREND TOWARDS MIDDLE-OF-THE-ROAD GOVERNMENT. IN THIS CONNECTION. AMAIKE EXPRESSED SATISFACTION THAT JAPAN SEAMEN'S UNION (KAIIN), WHOSE ENDORSEMENT OF SINGLE COMMUNIST CANDIDATE IN DECEMBER ELECTION WAS MAJOR ISSUE AT 1976 CONVENTION, WAS RETURNING TO THE FOLD. (COMMENT: IN POST-ELECTION CONVENTION, KAIIN DEFEATED TWO OF THREE PRO-COMMUNIST EXECUTIVE BOARD MEMBERS RUNNING FOR ELECTION AND REFRAINED FROM

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UPPER HOUSE ELECTION).

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ENDORSING ANY BUT DSP CANDIDATES FOR FORTHCOMING

2. WITH RESPECT TO JAPANESE ECONOMY, AMAIKE COMMITTED DOMEI TO LEADING ROLE IN 1977 SPRING WAGE NEGOTIATIONS. PROPOSED JOINT NEGOTIATING COMMITTEE WITH INTERNATIONAL METAL WORKERS FEDERATION-JAPAN COUNCIL (IMF-JC); AND MADE UNCOMMONLY SHARP ATTACK ON A BIG BUSINESS SPOKESMAN, THE FEDERATION OF ECONOMIC ORGANIZATIONS (NIKKEIREN) FOR ITS RECENTLY ANNOUNCED POSITION THAT MANAGEMENT SHOULD NO LONGER TAKE INTO ACCOUNT ANNUAL CONSUMER PRICE INCREASES IN MAKING WAGE HIKE OFFERS. WHILE SUPPORTING THE PRINCIPLE OF GRANTING THE RIGHT TO STRIKE TO PUBLIC CORPORATION EMPLOYEES, AMAIKE SAID THAT SOHYO'S PROPENSITY FOR ENGAGING IN ILLEGAL STRIKES TO ACHIEVE THIS GOAL MADE IT IMPOSSIBLE FOR DOMEI TO COOPERATE WITH SOHYO IN FORTHCOMING "SPRING WAGE STRUGGLE," AMAIKE ALSO SUPPORTED PRINCIPLE OF ORGANIZED LABOR'S PARTICIPATION IN MANAGEMENT OF ENTERPRISES AS MEANS OF INSURING "COOPERATION RATHER THAN CONFRONTATION" IN NEW ERA OF LOW ECONOMIC GROWTH BUT HE MADE NO SPECIFIC PROPOSALS TO IMPLEMENT

THESE PRINCIPLES. AMAIKE ALSO ENDORSED CONCEPT OF LABOR UNION UNITY BUT SAID IT MUST OCCUR FIRST IN PRIVATE SECTOR AND REJECTED SOHYO'S VIEW OF ONE ALL EMBRACING CONFEDERATION.

3. ON INTERNATIONAL LABOR SCENE, AMAIKE SAID BOMEI ATTACHED GREAT IMPORTANCE TO ITS MEMBERSHIP IN ICFTU AND WOULD CONTINUE ITS COOPERATION WITH OTHER FREE LABOR MOVEMENTS, PARTICULARLY THE AFL-CIO, IN PROMOTING DEVELOPMZJ OF DEMOCRATIC TRADE UNIONS IN ASIA. AMAIKE NOTED THAT LABOR MUST MAKE ITS VOICE HEARD ON INTERNATIONAL ECONOMIC ISSUES AND, AS EXAMPLE, ANNOUNCED THAT DOMEI AND AFL-CIO WOULD CONSULT IN MAY IN WASHINGTON ON NUMBER OF IMPORTANT PROBLEMS, NOTABLY ECONOMIC EFFECT OF US 200 MILE EXCLUSIVE FISHING ZONE ON JAPANESE FISHERMEN.

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4. AFTER ONLY PRO FORMA DEBATE, CONVENTION APPROVED DOMEI 1977 ACTION PLAN WHICH INCLUDED ALL SUGGESTIONS MADE BY AMAIKE IN KEY NON E633:#. PLAN CALLS FOR AVERAGE 1977 WAGE INCREASE OF 13 PERCENT, AND DEMANDS THAT GOJ TAKE SUCH ANTI-RECESSIONARY MEASURES AS OVERALL TAX CUT OF ONE TRILLION YEN, GREATER ADMINISTRATIVE GUIDANCE TO CURB PRICE (BUT NOT WAGE) INCREASES AND ESTABLISHMENT OF SO-CALLED EMPLOYMENT STABILIZATION FUND AIMED AT PREVENTING LAYOFFS IN PRIVATE SECTOR BY GOJ SUBSIDY OF PAYROLLS OF FIRMS IN FINANCIAL DIFFICULTY. TO REACH WAGE TARGETS, CONVENTION APPROVED AMAIKE'S PROPOSAL TO FORM WITH IMF-JC A "PRIVATE SECTOR WAGE STRUGGLE LIAISON COUNCIL."

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COMUSJAPAN YOKOTA JAPAN

CINCPAC HONOLQFIRNI

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CINCPAC ALSO FOR POLAD

5. TO UNDERSCORE IMPORTANCE IT ATTACHES TO RELATIONS WITH FOREIGN UNIONS, DOMEI INVITED UNCOMMONLY LARGE NUMBER OF US AND ASIAN TRADE UNION LEADERS AS WELL AS PRESIDENTS OF ICFTU AND ARO, AND ALLOTED ONE QUARTER OF TOTJIILKUVOQBRON TIMYDQT# THEIR SPEECHES. GUESTS INCLUDED INDONESIAN FBSI PRESIDENT SUNDONO, HISTADRUT ASIAN REP SIEW, AUSTRALIAN ACTU PRESIDENT HAWKE AND AFL-CIO VICE PRESIDENT FINLEY. IN COOPERATION WITH GOJ FINANCED JAPAN PRODUCTIVITY CENTER (JPC) DOMEI, AS PART OF ITS NEW INVITATIONAL DIPLOMACY OFFERED SEVERAL LOWER RANKING UNION OFFICIALS AS WELL AS TWO AFL-CIO CONFIDENTIAL

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INTERNATIONAL BUREAU STAFFERS TEN-DAY VISIT TO JAPAN AND MEETINGS WITH ITS PRINCIPAL AFFILIATES PRIOR TO OPENING OF CONVENTION.

6. VISIT OF AMERICAN AND AUSTRALIAN DELEGATES
ATTRACTED SOME MEDIA ATTENTION. IN HIS CAPACITY AS
AMALGAMATED CLOTHING AND TEXTILE WORKERS PRESIDENT,
FINLEY HELD TALKS WITH JAPANESE COUNTERPART ZEN SEN DOMEI
ABOUT MULTINATIONAL FIBER AGREEMENT AND IN PRESS
INTERVIEW SAID HE SEEKING JAPANESE UNION SUPPORT FOR
REDUCTION OF ANNUAL AUTOMATIC QUOTA INCREASE DURING
CURRENT RENEGOTIATION OF MFA. PRESS ALSO CARRIED
SUMMARIES OF TALKS GIVEN AT USIS'S TOKYO AND OSAKA
AMERICA CENTERS BY AFL-CIO STAFFERS ELLENBERGER
AND ANDERSON, IN WHICH THEY REPORTEDLY SAID THAT

AFL-CIO HAD NOT CHANGED ITS MIND ABOUT DESIRABILITY OF US WITHDRAWAL FROM ILO.

7. AAFLI EXECUTIVE DIRECTOR PALADINO USED OCCASION TO HOLD LONG-POSTPONED TRIPARTITE MEETING WITH AMAIKE AND ARO SECGEN NAIR ON SECURING FORMAL ARO ENDORSEMENT OF JOINTLY SPONSORED DOMEI-AAFLI LABOR PROGRAMS IN SOUTHEAST ASIAN NATIONS. PALADINO TOLD US THAT IF ARO MEETING IN MANILA IN APRIL DID NOT FIRMLY APPROVE THIS EFFORT, HE PREPARED TO RECOMMEND AT AFL-CIO DOMEI MEETING IN MAY THAT THEY SEEK DIFFERENT FRAMEWORK FOR COLLABORATIVE EFFORT.

8. MOST ATTENTION PAID TO ACTU PRESIDENT HAWKE, WHO, IN FIRST VISIT TO JAPAN, MET WITH MINISTERS OF LABOR, INTERNATIONAL TRADE AND FOREIGN AFFAIRS AS WELL AS BUSINESS LEADERS. HAWKE TOOK ISSUE WITH STATEMENTS EMERGING FROM RECENT AUSTRALIA-JAPAN MINISTERIAL TALKS IN TOKYO THAT IRRATIONAL ACTIONS BY MILITANT AUSTRALIAN UNIONS NEGATIVE FACTOR IN JAPAN-AUSTRALIA CONFIDENTIAL

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RELATIONS. HAWKE'S STATESMAN-LIKE PRESENTATION
OF AUSTRALIAN LABOR'S CASE, PARTICULARLY WITH REGARD
TO SHIPBUILDING, AND HIS CONSTANT ASSERTION THAT
AUSTRALIAN UNIONS ALSO FAVORED EXPORT TRADE WITH
JAPAN ATTRACTED CONSIDERABLE FAVORABLE PRESS ATTENTION.

9. COMMENT CONVENTION WAS WELL STAGE-MANAGED AND LARGELY SUCCESSFUL ATTEMPT TO PROMOTE IMAGE OF DOMEI AS UNIFIED, RESPONSIBLE LEADER OF JAPANESE LABOR MOVEMENT, PRINCIPAL PROMOTER OF CONSTRUCTIVE MIDDLE-OF-THE-ROAD ALTERNATIVE TO LDP RULE, AND MAIN POINT OF CONTACT WITH FREE-WORLD TRADE UNIONS. IN -HOUSE DISPUTES WERE SWEPT UNDER RUG. MOST STRIKING FEATURE OF CONVENTION WAS VIGOROUS DENUNCIATION OF JCP AS "REVOLUTIONARIES" AIMING AT DESTRUCTION OF JAPAN'S CONSUMER SOCIETY. UPBEAT MOOD CREATED IN LARGE PART BY DSP'S SUCCESS IN DECEMBER ELECTION. FOR WHICH CONVENTION SPEAKERS TOOK CONSIDERABLE CREDIT. CONVENTION ALSO MADE CLEAR THAT DOMEI, AT LEAST UNDER AMAIKE, HAS NO INTENTION OF ALLOWING SOHYO OR IMF-JC TO DOMINATE EITHER LABOR UNITY MOVES OR SPRING WAGE NEGOTIATIONS. IT REMAINS TO BE SEEN WHETHER THIS EUPHORIA SURVIVES THE SPRING NEGOTIATIONS (AT THIS POINT INCREASE OF MORE THAN TEN PERCENT APPEARS HIGHLY UNLIKELY) OR SUMMER UPPER HOUSE ELECTIONS (WHERE DSP TRYING TO FIELD ONLY TEN CANDIDATES AND NOT CERTAIN TO ELECT EVEN

THAT SMALL NUMBER). IN ANY CASE, CONVENTION PART OF CONTINUING EFFORT TO DEMONSTRATE THAT, AT AGE 13, DOMEI IS VIGOROUS LABOR ORGANIZATION CLEARLY DETERMINED TO PLAY EVEN MORE ACTIVE ROLE IN JAPANESE POLITICAL AND ECONOMIC DEVELOPMENTS. HODGSON

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Message Attributes

Automatic Decaptioning: X

Capture Date: 01-Jan-1994 12:00:00 am Channel Indicators: n/a **Current Classification: UNCLASSIFIED** Concepts: LABOR UNIONS, MEETINGS

Control Number: n/a

Copy: SINGLE Sent Date: 04-Feb-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am Decaption Note:

Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Comment: 25 YEAR REVIE
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977TOKYO01684
Document Source: CORE
Document Unique ID: 00

Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: GS Errors: N/A

Expiration: Film Number: D770040-1251

Format: TEL

From: TOKYO

Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1977/newtext/t19770270/aaaackba.tel

Line Count: 292 Litigation Code IDs: Litigation Codes:

Litigation History: Locator: TEXT ON-LINE, ON MICROFILM

Message ID: 0cbb97cb-c288-dd11-92da-001cc4696bcc

Office: ACTION EA

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a

Reference: n/a Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 15-Nov-2004 12:00:00 am

Review Event: Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:**

Review Withdrawn Fields: n/a SAS ID: 3402854 Secure: OPEN Status: NATIVE

Subject: DOMEI\'S 1977 CONVENTION SUMMARY: DOMEI, JAPAN\'S 2.4 MILLION MEMBER PREDOMINANTLY PRIVATE-SECTOR LABOR

CENTER, HELD SMOOTHLY-RUN, NO TAGS: ELAB, JA

To: STATE Type: TE

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Review Markings: Margaret P. Grafeld Declassified/Released **US** Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009